the private system, if it was publicly funded, could help deal with these very long waiting lists.”

The paper sketches the experience of the other 30-member countries in the Organisation for Economic Co-operation and Development (OECD) in terms of the public-private characteristics of their health care systems. It states that, “Contrary to popular belief, Canada relies heavily on private spending and private health insurance as a means of financing health services.” Canada’s public spending as a share of total health care expenditures is below the OECD average (70.9% compared with 73.5%).

The only countries where private health insurance accounts for a larger share of total health care expenditures are France (12.7%), Germany (12.6%), the Netherlands (15.2%) and the US (35.1%).

Canadians also spend more on private health insurance than the OECD average (11.4% v. 6.3%) although out-of-pocket payments are less (15.8% v. 17.7%).

The paper indicates that it may well be impossible for Canada to adopt any alternative to the status quo without significantly increasing the number of physicians and hospital beds. It states that “All 12 countries with parallel private systems have a higher ratio of practising physicians to population than Canada.” Canada had the lowest ratio of physicians to 100 000 population at 2.1; the highest is 4.4 in Greece.

Collins-Nakai acknowledged that the health human resource (HHR) shortage must first be resolved, but believes a welcome-mat for ex-pat Canadians would help redress the deficiency. She also indicated a national HHR strategy must be developed to ascertain the appropriate physician ratio that Canada needs for each of the 4 scenarios.

Maniate from CAIR says the paper has a “misplaced focus on introducing private insurance [that] deflects attention from the fundamental importance of [HHR].” —Wayne Kondro and Barbara Sibbald, *CMAJ*

No “simple solutions” to emergency log-jam

The Canadian Association of Emergency Physicians (CAEP) calls it “counter-productive.” Several of its findings seem counter-intuitive. Yet, the authors of the first national, comprehensive study on emergency department (ED) overcrowding in Canada say there’s no evidence that many institutional reforms and responses, such as senior physician flow shifts, have any impact on reducing the nation-wide log-jam.

Other responses, like fast tracking patients with minor injuries or illnesses, have proven to reduce ED length of stay and wait times, according to the report, *Emergency Department Overcrowding in Canada: What are the Issues and What Can Be Done*, prepared for the Canadian Agency for Drugs and Technologies in Health. Other measures may yet prove to be beneficial, like “ambulance diversion strategies, short stay units, staffing changes and system-wide complex interventions.”

But there’s no evidence that triaging patients has any impact on overcrowding or wait times, according to a scientific literature review led by Dr. Brian Rowe, a clinician and holder of a Canada Research Chair in Emergency Airway Diseases at the University of Alberta.

Nor is there any evidence of efficacy for “float nurse pools, senior ED physician flow shifts, home or community care workers assigned on-site to the ED, over-census on wards, establishment of orphan clinics, ‘coloured’ codes to decongest ED, and ‘overload’ units for in-patients.” Some of those procedures, however, may simply be too new to have been evaluated.

In a parallel element of the study, a survey of 243 ED directors in Canadian hospitals indicated that 85% believe a lack of beds is the cause of overcrowding. The majority also believed that other contributory causes include increased complexity and acuity of patient systems, the occupancy of stretchers and length of stay of admitted patients in EDs.

Digital Stock

There’s no evidence that triaging patients has any impact on overcrowding or wait times.

The directors generally agreed that overcrowding has a major impact on the stress levels of nurses, along with their recruitment. Stress caused by overcrowding is lower among physicians (65%) than nurses (82%).

In short, ED overcrowding is “system-wide. It’s profoundly complex. It has multiple causes and there are no clear, simple solutions,” Rowe said.

In so saying, the report tempts policy-makers to ignore the fact that there’s been a crippling 40% cut in hospital beds generally over the past decade, argues CAEP President Dr. Andrew Affleck. “When you cut 40%, you’re going to have a lack of beds, particularly when you have an aging, elderly, complex patient population.”

National Emergency Nurses Affiliation president Janice Spivey says it’s vital that bed capacity be restored if “we’re ever going to tackle the ED backlog.”

Spivey also argued there’s a need to ensure that medical equipment such as MRIs and CT scans are available beyond the typical 9-5 workday and that programs be put in place to ensure there’ll be an adequate supply of properly-trained emergency nurses to handle the expected influx of patients as the population ages. The roster of available nurses is so limited that the system can’t handle staff nurses’ illness or injury without forcing people into lengthy, multiple work shifts.

But the survey of ED directors doesn’t identify human resources as a problem.

And while they did identify bed shortages as an obstacle, Rowe noted that clinical efficiencies could alleviate the problem. "We can be better and more efficient at throughput within hospitals, so busy hospitals with care plans and with clinical practice guidelines might be better at treating conditions and reducing the length of stay so that those beds transition much more quickly."

In other recommendations, the report urged the development of a national emergency department database to promote additional studies and, ultimately, the adoption of best practices. — Wayne Kondro, *CMAJ*

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Joie de vivre sans smokes

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At midnight May 31, patrons of Quebec bars and restaurants inhaled their last lungful of second-hand smoke as Canada's famously laissez-faire province declared virtually all public spaces smoke free. Quebec joined Ontario in marking the World Health Organization's World No Tobacco Day by introducing province-wide smoking bans.

Manitoba, New Brunswick, Nunavut and the Northwest Territories have had full public and workplace bans in place since 2004. In December, Nova Scotia will go 100% smoke free in public spaces and workplaces. The Non-Smokers Rights Association reports that British Columbia, Alberta, Saskatchewan, Newfoundland and Labrador and Prince Edward Island have varying degrees of provincial bans in effect but are not considered 100% smoke free because they still allow for designated smoking rooms or areas. Canadian smokers are still largely free to light up where they please in the Yukon, which only bans smoking in government-operated buildings.

The Smoke-Free Ontario Act replaced a patchwork of rules in some 150 communities across the province. It is now illegal to smoke in bars, taverns, pool halls, taxis, bowling alleys, restaurants, private clubs, universities,

bingo halls and practically any other location where members of the public get together. Smokers flouting the ban can be fined up to \$600; businesses face fines of up to \$10 000.

In Quebec, a Statistics Canada survey in 2002 found only 26% of residents approved of smoke-free restaurants, a figure that dropped to 18% when the topic turned to smoke-free bars. A mere 3 years later, 53% of Quebec residents said they favoured smoke-free restaurants and 36% approved of smoke-free bars.

At the Typhoon, a neighbourhood bar in Montréal, Lorraine Albert and Dani Spencer counted down the days to Quebec's ban.

"It'll be great," said Albert, a half-pack-a-day smoker. "I plan to quit and I think it will encourage a lot of others to do the same."

"I only smoke when I drink and I'm planning to quit, too," said Spencer.

But the service sector is less than enthusiastic. A newly formed association of bar owners and restaurateurs, L'union des tenanciers de bars du Québec, is challenging Bill 112 on the grounds it violates liberty rights and freedom of association.

Meanwhile, the 600 Ontario members of the Pub and Bar Coalition of Canada are seeking a \$500-million aid package from Ontario to compensate for lost business due to the ban. "This is economic disaster for our industry," stated Vice President Randy Hughes.

Over the last decade, the number of smokers in Quebec has declined dramatically, from more than 38% of the province's total population in 1994 to approximately 23% today, reports Statistics Canada. In Ontario, the number of smokers has declined from 23% of the population in 1999 to 19% in 2005. The question now remains whether the ban will force more people to quit.

Neil Collishaw, Research Director at Physicians for a Smoke-Free Canada, says there is evidence to suggest this is true. Cities that have banned public smoking have seen a decrease in the number of smokers compared with the provincial average. Since the smoking ban in Ottawa in 2001, adult daily smoking rates have dropped from 19% to 10.8% in 2005. "The ban is certainly part of the explanation for the drop," says Collishaw,

"and carefully controlled studies have shown bans do encourage quitting."

In Canada, there are 45 000 smoking-related deaths annually. The direct health care cost from tobacco use was \$1.36 billion in 2002, reports the Canadian Centre on Substance Abuse. — Steve Smith, Montréal

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"It's time to act"

That's the message Médecins Sans Frontières is taking on the road to 8 cities in Ontario and Quebec this summer. MSF's interactive touring exhibit gives Canadians a chance to join an MSF team in one of 4 countries (Sierra Leone, Bolivia, South Africa or Uzbekistan) and learn about neglected diseases (respectively, malaria, Chagas, HIV and tuberculosis).

"The average Canadian doesn't know anything about [these diseases] that are major health problems around the world," says Dr. Peter Saranchuk, a St. Catharines, Ont. physician who has done 2 MSF missions in Africa.

B. Sibbald

MSF team member Dr. Peter Saranchuk in the touring exhibit's simulated clinic office

In South Africa, 6.5 million people need antiretrovirals (ARVs); 25% have access. But 18% of people now have resistance to first-line ARVs; second-line meds cost about \$5000 a year, compared to \$190 for first-line. Given former prime minister Jean Chrétien's Pledge to Africa program, "It will be interesting to see what happens in Canada," says Saranchuk, who is touring with the exhibit.